Moderator: Jessica Wenzell 11-14-06/10:30 a.m. CT

Confirmation # 61754126

Page 1

Webcast: Implications and Pitfalls of U.S. Privacy Laws and Regulations

Date and Time: Tuesday, November 14, 2006 at 11:30 AM ET

Presented by ACC's Corporate and Securities Committee and the law firm of Pillsbury Winthrop

Shaw Pittman LLP

Panelists: John Nicholson, Senior Associate, Pillsbury Winthrop Shaw Pittman; Colleen Vossler,

Senior Associate, Pillsbury Winthrop Shaw Pittman

ASSOCIATION OF CORPORATE COUNSEL

Moderator: Jessica Wenzell November 14, 2006 10:30 a.m. CT

Operator: Just a reminder, today's conference is being recorded. Please go ahead, (Jessica).

(Jessica): Hello, everyone and welcome to today's Webcast sponsored by the ACC's Corporate and

Securities Committee. I'm (Jessica Wenzell), your moderator.

We're here to talk about U.S. privacy laws and regulations, the number and breadth of

which seems to be increasing on a regular basis these days. It's an area of law that all

companies need to know about whether you're public or private, big or small, B-to-B or

consumer oriented.

Our two presenters are Senior Associates from Pillsbury Winthrop Shaw Pittman. Colleen

Vossler practices on transactional matters primarily within the technology, financial services

and non-profit sectors. She ahs structured Web sites to conform with local law and industry

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 2

best practices regarding the collection of personal information. And she's also conducted

Web sites to uncover privacy law compliance efficiencies for her clients.

John Nicholson's practice focuses on negotiating complex technology transactions. And he

also specializes in data privacy and computer security. With past IT experience, he can

(contemporaneously) solidify practical solutions to compliance issues.

And with that introduction, I'll let the presenters get to it. We're here for an hour. You

may send any question to the presenters at any time using the box on the bottom left-hand

side of your screen. It's entitled "Questions." Type in your question and press "Send."

Only the presenters will see the question. And we'll have a Q&A at the end of the

presentation.

Also I want to note we want you to please make sure to complete the Webcast evaluation

form also in the links box on the left-hand side of your screen in the drop-down menu.

Please make sure you select today's Webcast entitled "Implications and Pitfalls of U.S.

Privacy Law and Regulations."

And with that, it's all yours Colleen.

Colleen Vossler: Thanks, (Jessica).

Good morning, everyone. I wanted to go through a quick outline. We have a significant

number of slides, if you've taken a look at the number of them. We intend to try to cover as

much as we can. But many of the slides are for your reference after the presentation, so you

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 3

will note a few times that we will skip ahead when there are things like, "Multiple

Enforcement Actions by the FTC.

With that I'll go quickly into the outline. What we'd like to cover today is the U.S. Federal

landscape. And you'll see that we have five different areas that we'll touch on. We'd like to

also talk about the U.S. State landscape, which is becoming more important on a daily basis.

And then we'll lightly touch on things that are going on, on the outside of the U.S. in terms

of outside our borders, and how your company may have a problem if you're not thinking

fully through the type of data collection that you're doing.

Now the first thing that we're going to touch on extremely lightly is the Gramm-Leach-

Bliley Act. There was a recent presentation given through the ACC. So if you're looking for

anything in depth on this subject, please go ahead and refer to that. But what we just want

to remind people about is that FERPA exists. It does require anyone who is a financial

institution to protect two things, it's both security and confidentiality of any non-public

financial information of a particular entities customers.

There are multiple agencies that are required to help coordinate the development of

regulations. So it's not one agency doing all of this. It's multiple, so you might see things

from different areas. And we've given you the reference, again, if you're interested in looking

further.

Part of the reason we're not going into this is again it spins on, but we also wanted to spend

time on other areas that may be of more interest to a wider audience through the ACC.

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 4

John Nicholson: Before we leave that, though, the reason why financial institutions is in quotes in

there is because Gramm-Leach-Bliley does have a very broad definition of what constitutes a

financial institution. If your organization does things that are bank-like in terms of giving

loans, extending credit, things like that, you may be considered a financial institution for the

purpose of Gramm-Leach-Bliley. So that's something that may be relevant to you.

Colleen Vossler: That's a good point, John, thanks.

OK. Now we'll move on to the Children's Online Privacy Protection Act, which is called

COPPA. And I'd like to stress one important thing about this. This is one of the first

practice tips that I'd like to impart. If you are familiar with the law, you'll know this already.

But for those who are just delving into it, one of the critical pieces to remember is you will

get caught up in this law and be required to comply. And we'll talk about that in a minute.

The marker is for children under the age of 13. So from 12 years, 364 days and younger,

you are required, if you fall into that bracket, that's the age group that we're targeting here.

Congress basically, if you look at the law, made a distinction and said children under 13

could not adequately protect themselves online. Children 13 and older could. So it was the

line that Congress decided to draw. And as a result we want to discuss that a little bit

further.

First of all you might say, "Look, we don't deal with children's issues. So I'm sure that this

does not actually apply to us." In fact, if you operate a commercial Web site or an online

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 5

service that is either directed to children under 13, which is the obvious ones, and you collect

personal information from children, then you'll be required to comply with COPPA.

The less obvious aspect would be if you operate a general-audience Web site and you have

actual knowledge that you're collecting information from children under 13, you also will be

caught up under the law. Now actual knowledge doesn't necessarily mean that you are

watching a child register, and you see as an individual, and perhaps as a council, that the

individual is under 13. We'll talk about this in just a minute. But this can be a trick or a

pitfall that you can fall into.

Now to determine whether you're an operator, FTC will look at multiple factors. You do

not need to meet all of them, or have a significant number of aspects of each in order to be

an operator. But they will look at things such as, "Do you control the information once it's

collected? Do you own it? Are you paying for that information collection and for the

maintenance of it? Do you have pre-existing contractual relationships that are in existence

with respect to the information? And what role does your Web site play with the collection

or maintenance of the information?"

Now let's move on and talk about what makes a site targeted to children. This again is a

factors test that FTC would employ. There are multiple aspects of it. And they're going to

look at things like subject matter, if there's audio/video content. When you're using a model

on your Web site, does the individual look – whether or not she is fact young – does he or

she look young so that you would say that it could be a peer of a child under the age of 13.

Is the level of language on your site something that is very plain and directed at something

you might give, say to a 10-year-old as opposed to an adult? Do you have things on your

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 6

Web site where you have advertising pieces, and it's for things that are child oriented? For

example, if it is a children's television show that is being advertised, that would be one of the

things the FTC would look at. We also want to look at the target or actual audience age and

whether there's child-oriented features.

Now I'm going to move on, because we could spend time determining whether or not a

particular organization would meet the test. But I think we need to move through so that we

can give you a little bit more of a top-level picture of this law itself.

Now what is actual knowledge? This is another place where I like to give practice tips to

those who are listening. If you have a registration form on your Web site, and in some way

the user enters an age that's under the age of 13, then you are required to comply with

COPPA with respect to the information that that user has provided.

Now this can happen in a couple of ways. First it could be that you put in your age as a

user. It could be 4/24/1994. That individual would then be under the age of 13. It could

also be that your Web site, when you have a registration process, has something that

discusses age groups. So is it the ages of 30 to 50, 21 to 29? And then if you have something

that says "under 18, under 13" so that when someone clicks on that box you know that they

would be under the age of 13, or could be.

Another way to do it would be if someone is actually putting in their number of years that

they have attained. So if I put in that I am 35, that would be something that you would be

able to tell the age of the individual.

Moderator: Jessica Wenzell 11-14-06/10:30 a.m. CT

Confirmation # 61754126

Page 7

So be careful as to looking at your own Web site and see if you can get caught up in this

unwittingly. A lot of time organizations, when I've counseled them, have decided that they

really don't need the year of birth, and are not that interested in having to comply with

COPPA. And rather than get that demographic, have decided to take that piece off of their

registration. And therefore, because they don't meet other factors, don't need to comply.

One other thing that's another practice tip, it's not enough if you have a box that says,

"under 13" or something that would be 4/24 – so April 24th, 1994 was my first example. If

you just return a response to someone who's trying to register and say, "I'm sorry. You're

too young to register for this site." The FTC has determined in its own working with the

law that they actually need to have Web site owners be a bit more proactive. So if you have

someone, if you just choose to use age and you need that as your demographic, that's fine. If

someone registers and is under the age of 13, you need to do two things. Return as response

that says, "I'm sorry, we're unable to process your request to register at this time. Thank you

for your interest." Because you're not indicating to them what exactly the problem is. And

then what you also need to do is completely purge all of the information off of your Web site

so you're not retaining anything of the child's. Now I know I spent a bit of time there, but

that's one of the places that I often find my clients falling into the trap of needing to comply

with COPPA when they otherwise might not have had to.

Personal information is a very broad range of things. You'll see the list here. It's things that

are obvious like name an email address. It's also things that are less obvious such as, if you

collect information passively through cookies or tracking technology, and you're linking that

information to other information that's individually identifiable, that would fall under the

offices of personal information.

Moderator: Jessica Wenzell 11-14-06/10:30 a.m. CT

Confirmation # 61754126

Page 8

Now in terms of complying with COPPA, if you actual need to comply – what you need to

do is, if you're a site that is directed to children, you want to have a link to your privacy

policy on your home page and in each area where the site would collect personal information

from children. And again, children meaning those under 13.

If you're a general-audience site, and you have a separate area that's directed to children,

what you want to do is have link to your privacy policy on the homepage of the children's

area. And here's another practice tip. It's not required, or it's not apparent that it's required,

that you have links in other places. John and I feel that it's a good idea to provide a link to

your privacy policy wherever you collect information from children, if it's personal

information. That way, it's a best practice and you are on the safe rather than sorry side.

Now there are multiple exceptions to COPPA requirements. And I'm going to touch

lightly on a couple of them. The others, you'll need to just sort of look at when you have a

few moments. One of the first one that I think is not as obvious, if a parent is agreeing to

the collection and use of their own child's personal information, the operator is permitted to

provide the information to others if it's for support of internal operations of the Web site.

So you don't need to be worried about not complying with COPPA if for some reason you

have a technical support aspect, or order fulfillment, something like that. So I think the law,

in that sense, was written intelligently because it does give these exceptions so that you can

do the business that you need to do.

For sanitized information, if there is a monitored chat room and any bit of personally

identifiable information is actually stripped from the posting and they're not made public,

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 9

and they're otherwise deleted, then what we would – our review of the law is that an operator

is not required to get prior parental consent. And that's what the FTC has said based on the

regulations and the law itself.

Now, you are not required to get parental consent in other instances. You might think that

this is a bit of a circle jerk where you need to get a parent's consent to collect information

about a child, but how do you get to the parent if you can't collect the information. So

you'll see that one of the exceptions is that, if you're trying to seek parental consent, you can

in fact use the child's email address or other personally identifiable information for the one

time to seek that parental consent.

The other thing that you're allowed to do, that I think makes it easier for businesses, is to

use email addresses to respond one time to a single request from a child. Or if you have a

subscription aspect, you can respond more than once as long as you have notified the parents

that you're regularly communicating with their child, and you give them an opportunity to

stop the communication before multiple communications occur.

Now once again, this requires some thought on your part in terms of how you're actually

developing your system. What you need to do is have a system that notifies a parent before

second communications are sent. And that the system also has the capability to cancel a

second communication if in fact the parent does not give consent.

I think we will continue here with exceptions, because I think we have the time to do that.

For prior parental consent, you don't need to get it if the Web site is going to protect the

safety of a child who's participating in the site, or if it's with respect to the security or

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 10

liability of the site to respond to law enforcement. So these are the sorts of exceptions that

you see in other laws as well. And again, it makes sense for the Web site to be able to use

them in these narrow instances.

If you go ahead and change your collection practices with respect to information, it's very

important to note that you cannot rely on the old consent given by a parent when there's a

new practice, if it materially changes the collection user disclosure of the information.

So once again, if you are collecting information about children, you need to develop a

system that works in the following way. There are other ways to do it, but John and I feel

that this is one of the better ways. Track the child by the date that the parent has provided

consent, the uses that the parent has agreed to with respect to the information, and then also

a method of contacting the parent if the use that you've specified actually changes.

All of these are somewhat cumbersome. They can be expensive depending on your

implementation. If you were looking to collect information from children, and you have a

business need to do so, these are what needs to be factored in to your decision to collect that

information in terms of time, money, effort et cetera, so that you can stay on the correct side

of COPPA.

Now if a parent contact you, you need to do two things. One, if they make a general

request, you're required to tell them the types of information that you generally collect. If

they make a specific request about the information you're holding on their child, what you

need to do once you've verified that it is in fact the parents that is asking about their own

child, you need to give the specific type of information that you have collected over time.

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 11

Parents, it's very important to note, can revoke consent at any point, and request deletion of

their child's information. So that's something to keep in mind as you look at actually

engaging in some sort of system for the collection of information.

You want to obviously do everything aboveboard, not just because it's the law, but it's also

the reputation of your entity, which you all know. If a parent gets uncomfortable for any

reason, whether it's how they think the information is being used, they just feel that their

child may be giving too much information, they can contact you. And your obligation is to

comply with their request with respect to not using it, deleting it, terminating the child's

privileges.

The one caveat to that is, if you offer a particular aspect of your Web site that is not

contingent on the information, the personal information that the parent has asked you to

delete, what you want to do is allow the child access to those portions that don't require

personal information, and prevent them from accessing the portions that would require

something, say like an email address. So there are still ways to allow the child to legitimately

go ahead and participate.

Now everyone who's sitting here hopefully realizes the importance of complying with

COPPA. I think one of the startling aspects of it has been the level at which the FTC has

sought enforcement actions. It is mind boggling in terms of the money that organizations

have been assessed as fines and penalties.

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 12

Each time you violate COPPA, it is up to \$10,000 per violation. What that means is, if you

have 30 children about whom you've collected information, and you've not received – or

excuse attained the correct parental consent, that's \$300,000 that you could be potentially

fined. The fines add up pretty quickly, particularly if you're targeting a specific segment of

the children's population. And you might find that you have millions of users who've signed

up.

One great example is the most recent no parental consent enforcement action that the FTC

engaged in. And this is against a company called Xanga.com. This is a \$1 million penalty

that the FTC fined Xanga. It's the largest that was ever assessed to this date for violations of

COPPA. And basically, Xanga.com is a social networking site. It's similar to MySpace, for

those of you who are familiar with MySpace. And the FTC charged that they allowed the

creation of 1.7 million accounts for users where those users submitted birthdays saying that

they were under the age of 13.

The company took this fairly seriously. And what you see with my last two bullets are ways

that the company has tried to improve on its actual performance on an ongoing basis. What

they've done is address the violations, added additional safeguards so that they could prevent

children under 13 from registering on the site. They've also hired a new chief safety officer

and added personnel to respond to complaints from parents.

Now while a lot of that is probably a reaction to the FTC's investigation, this is another

practice tip that I always impart to my clients. It's so much better to be in compliance rather

than not in compliance and become a poster child for the FTC.

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 13

The FTC – as you'll see, we're going to skip through a few other enforcement actions in the

interest of time. But what you will see is that the FTC has gone after some very large

entitles. They've gone after Hershey's, Mrs. Fields. What you want to do is review your

own practices, see if there's a chance that you might need to be compliant with COPPA if

you were to review them either on your own or with the assistance of outside counsel to

determine that you're actually not in compliance with COPPA.

John and I have sat in on talks with the FTC where the FTC has been very up front and

said, "Look, yes we need to go ahead and enforce COPPA. However, we want organizations

to come to us if they think that they're not compliant." So you could conceivably give the

FTC a call and say, "Look, we're afraid that we're not compliant, or we know that we're not

compliant. We want your help because we want to become compliant." They were not able

to release us the names of the organizations that they were working with. But they indicate

that those are the phone calls that they welcome. They try to help the organization work

through it. And as long as you're doing it in good faith, it's much better to probably engage

in that rather than wait for the FTC to find you and again make you the poster child.

So what you'll see on the next several slides are different enforcement actions that the FTC

has engaged in. Again Xanga was a \$1 million. So each year it seems that the amounts are

going up as the companies has more growth violations of COPPA. And that's a big hit to

your bottom line.

Now what we're going to do is turn it over to John right now, who's going to talk with you

a bit about FERPA. And with that, John, I'm going to hand it to you.

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 14

Operator: John, make sure your phone is unmuted.

John Nicholson: There I was waxing eloquent without turning off mute.

Since we were talking about children, we figured we would touch Federal Educational

Records Privacy Act, which is the law that protects privacy of student education records.

Those of you who are already involved in the educational world probably already have

intimate experience with FERPA. But FERPA applies to all schools that receive funds under

a program from the Department of Education. And you can find the relevant regulations

and a policy guide at the link that's on the page there.

The important thing about FERPA is that parents or eligible students have the right to

inspect and review that student's records, and request that a school correct records and have a

hearing regarding disagreements over them. So when you were a child, or what you've told

your children that something will go down in your permanent record, this is the permanent

record that you have an opportunity to review and correct.

Outside of that, schools have to have written permission to release educational records with

some very specific exceptions that are covered on the Department of Education's Web site.

Schools are allowed to release directory information, but they have to inform the parents and

the students that, that directory information is being released.

So if you are receiving Department of Education funds, and providing education to

students, you should not display students' scores or grades publicly in association with

names, social security numbers or other personal identifiers. Assigning a student an

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 15

anonymous grading number and posting that is acceptable. Don't put papers, or graded

exams, or reports with names or grades in publicly accessible places. Don't just put them on

a table outside an office and let students come pick them up.

Don't share student educational information including grades with parents for others

outside the university, including letters of recommendation, without the written permission

from the student. And for those of you who are parents, one parental-practice tip is that you

can obtain that written permission from your student. What you do is you – for college

students for example – you trade the tuition check for that semester for a letter providing

written permission from the student.

From there we're actually going to go on HIPAA, the Health Insurance Portability and

Accountability Act. And HIPAA authorizes the Department of Health and Human Services

to adopt standards that require health plans, healthcare providers and healthcare clearing

houses to take administrative, technical and physical safeguards to ensure integrity and

confidentiality of health information, and protect against reasonably-anticipated threats,

unauthorized use or disclosure of that information, and to ensure compliance by officers and

employees. And the reason – like (GLIBA), the reason why health plans, healthcare

providers and health-care clearing houses are all in quotes is that HIPAA provides very

specific definitions of those that may go further than you think they do.

Health-care entities have to implement new privacy policies, comply with certain specific

technical security requirements, provide notice or secure authorizations for certain uses and

disclosures of information. And they have to enter into written agreements with business

partners that are called business-associate agreements.

Moderator: Jessica Wenzell 11-14-06/10:30 a.m. CT

Confirmation # 61754126

Page 16

The security requirements under HIPAA fall into three general categories – administrative

safeguards, physical safeguards and technical safeguards. Administrative safeguards are the

policies and procedures associated with protecting individually identifiable health

information. Physical safeguards are locks, screens on computers, things like that. And

technical safeguards are the technical means by which you protect information.

HIPAA does provide descriptions of what an organization must do, and how it must be

done. But it does not specify particular technologies. Under the HIPAA documentation

requirements, a CEA-covered entity must maintain documentation about your policies and

procedures until the latter of six years from the date those policies or procedures or created,

or six years from the date that the policy or procedure was last in effect. So if you change

your policies or procedures related to keeping HIPAA information secure, you have to keep a

copy of that policy for six year.

You might be surprised about who is a healthcare company. If your company self-insures,

it's conceivable you could work for a healthcare plan. And you may be required to comply

with HIPAA even though you wouldn't consider your company a healthcare company. You

company might also be a business associate of a covered entity, and therefore subject to

HIPAA through a business-associate agreement. T

The other reason why HIPAA is important to non-healthcare companies is that because a

great deal of thought when into the system for identifying protecting information under

HIPAA. Other regulatory frameworks may attempt to piggyback off the HIPAA model. So

in the U.S. our privacy model tends to be industry focused. We have financial privacy

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 17

regulations, healthcare industry privacy regulations, educational privacy regulations. If

another entity were to try to handle another tower of industrial regulation, then it's possible

that they might try to use the HIPAA model. And it could become relevant.

As Colleen mentioned, the Federal Trade Commission is moving forward and being very

aggressive in the privacy space. They are addressing COPPA compliance, as we discussed

earlier. They're also going further and enforcing both privacy policies, and they're creating a

de facto standard for acceptable security. And the way the FTC does that is they claim that

failure to take reasonable security precautions to protect customer data is an unfair practice

that violates Federal law.

And I'd like to walk though a few enforcement examples to show how the FTC is moving

forward in this space. Most recently, Designer Shoe Warehouse, DSW, announced a data

breach relating to a million-and-a-half credit and debit cards, and 100,000 checking

accounts and driver's licenses. The FTC claimed that because of the way that DSW was

processing data. DSW had wireless networks within their stores, and credit-card information

and checking authorization information was traveling unencrypted via these wireless

networks. They were able to be accessed by a couple of individuals who just went into a

DSW store with appropriate equipment to pull that information out of the air. And because

of that, they were able to commit fraud and identity theft using those credit-card numbers

and checking-account numbers.

So the FTC claimed that DSW created unnecessary risks to sensitive information by storing

that information when DSW didn't need it anymore. DSW supposedly failed to use readily

available security measures to limit access to its networks. They did not encrypt the

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 18

transmissions for example. They stored data in unencrypted files. And they failed to limit

the ability of computers in their in-store networks to access the Internet. They also failed to

employ sufficient measures to detect unauthorized access.

Based on FTC's investigation, they settled with DSW. And among other things, DSW had

to commit to implementing a security audit, from a qualified independent third party, every

two years for the next 20 years. That's both an expensive prospect and a fairly painful one.

But that seems to be FTC's standard practice at this point in security cases like this.

Similarly, card-processing systems – Card Systems is an entity that processes authorizations

for credit and debit-card transactions. And a computer cracker used a very common attack,

one that was well known in the industry, to break into Card Systems Web site and install

malicious software to collect information off of Card Systems network. The cracker got

access to tens of millions of credit-card numbers that were then used to make fraudulent

transactions. And again, the FTC required them to implement a comprehensive security

program and subjected them to an audit every two years for the next 20 years.

In both of those cases, DSW and Card Systems did not necessarily violate their privacy

policies. They simply were subject to attacks that the FTC said were reasonably predictable

and could have been prevented through reasonable precautions. That level of security is

becoming a de facto standard. And the FTC is enforcing that on other entities.

Since we've been talking about data breaches, we'd like to move into a discussion of U.S.

State laws related to data breaches. And as of now, roughly 33 states - and I say roughly

because this is an area that's moving very quickly. A number of states still have data-breach

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 19

notification laws that are being considered. And you never actually know when the next one

is going to be passed. Right now 33 states - there is no Federal data-breach notification law.

But think back to what I just said about the FTC enforcing security promises related to data

breaches.

The State laws have varying requirements and varying definitions. And that creates a

problem for multi-state organizations. The trigger for action under the various State data-

breach laws can be knowledge based or risk based where there is a risk that information may

be materially compromised or there is a likelihood of harm. Knowledge based just means

you know that information was exposed.

The State laws vary in that they may apply to corporations, state agencies or both. They

may exempt HIPAA or (GLIBA) regulated entities or other entities that are subject to similar

State laws. For financial institutions, they may tie to the inter-agency guidelines issued

under (GLIBA). They may apply to entities only within the state. Or as we'll talk about in

the case of California, may apply to any entity that has data about the citizens of that State.

They may exempt entities from notice requirements if the entity has its own notification

procedures. And 25 of the 22 laws that are currently in place have some level of exemption.

So as you can already see, this is a complicated field. And if you operate in multiple states,

or you have members or customers who are in multiple states, you may be subject to one or

more of these laws. And because there is no preempting Federal law to give guidance, you

may have to deal with multiple conflicting laws.

Moderator: Jessica Wenzell 11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 20

Going on with some of the differences between the data-breach laws, personal information

isn't uniformly defined. For example in Montana, only a Social Security number is

considered personal information. In Arkansas, the definition includes medical information

when it's combined with a name. In Georgia, it would include any password or other

identifier that permits access to an account without the name as personal information.

But in Georgia for example, the law only applies to data brokers. Most state's state laws

permit enforcement by the State's Attorney General, but are silent on private causes of

action. However, Washington includes a private cause of action for injunctive relief and

damages. Florida includes penalties for failure to give notice. Notification periods aren't

uniform, nor are the exceptions for delaying notice. Some states provide opportunity for you

to delay notice if it's part of a law-enforcement action. Some states require immediate

notification. Others require prompt or timely notice. So again, you may be subject to

different or conflicting requirements.

One thing I would like to talk about that is not in the slides that just came out late last week

- there's an organization called the Ponemon Institute, that surveys privacy practices and

privacy laws. And they have just completed their annual survey of the costs of a data breach.

And what they determined is, on average for data breaches that took place during 2005, the

total cost averaged \$182 per lost customer record, which included direct costs of \$54 a

record, lost productivity of about \$30 a record and customer opportunity costs of almost a

hundred dollars a record. Where those customer opportunity costs came from are that

almost 20 percent of customers who were subject to a data breach terminated their

relationship with the company. An additional 40 percent were considering terminating their

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 21

relationship because of the data breach. And according to the Ponemon Institute survey,

only 14 percent of them were not concerned about a data breach.

So for the purposes of your customers and members, dealing with data breaches and being at

risk for data breach is a very serious issue. And once again, the name of the institute is the

Ponemon Institute. That's Ponemon. And you should be able to find them online. And if

you give me just a second I'll give you their URL, or we'll answer that in questions.

I wanted to talk specifically about the California Security Breach Information Act, which

was the first one and was the reason why the ChoicePoint data breach became public

knowledge a few years ago. It went into effect July 1, 2003. And it mandates disclosure of

breaches in which confidential information of any California resident may have been

compromised. And I need to reiterate that – any California resident. It does not apply to

California entities. It applies to the data of any California resident. Now this hasn't been

tested. But California's philosophy is that they get to protect their citizens.

So if any organization has one customer or one employee in California, or if you're an

outsourcing company that's doing work for a company with customers in California, or if

you store data for companies with information on California residents like ChoicePoint did,

then effectively, any person or organization in the world that stores data electronically and

does business in California, you may be subject to California's security breach information

act.

The SBIA covers unencrypted personal information that's acquired or reasonably believed to

have been acquired by an unauthorized person. And there is a description for what

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 22

California considers to be personal information. And it's pretty broad. What you have to do

is notify California residents in the most expedient time possible, and without unreasonable

delay. The law also provides – I see somebody else has provided the Ponemon link in the

questions frame. Thank you very much.

The law does provide for notification in terms of written notification and electronic

notification. Or you can follow your own notification procedures as long as they're

documented as part of your information security policy. If the cost of notification is

excessively high, i.e. greater than \$250,000, or the number of people you have to notify is

more than 500,000 or you don't have enough contact information, then you can send email.

You can make a conspicuous posting on your Web site. And you have to provide

notification in major statewide media.

If you fail to disclose a security breach under the SBIA, you could be liable for civil damages

and class-action lawsuits, and as I discussed before, public embarrassment and potentially

your business.

Got a clip here from the Associate Press. ChoicePoint stocks sell nine percent after the data

breach. If you're organization is subject to a data breach, then you could be hit with similar

consequences in addition to potentially fines from the FTC or other penalties, depending on

which State laws you're subject to. But even if you comply with all of the notification

provisions, you still might be hit by the public.

With that, I'd like to turn it back to Colleen to talk about some of the other State laws that

you may be subject to.

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 23

Colleen Vossler: Thanks John. I appreciate it.

OK. Any of you remember my first outline slide, which said that we were going to talk

about other State laws? In reality, California has taken the lead in many aspects of both

privacy and data security. And so that's why we focused on those laws.

John did a great job of talking to us about states that include stated security laws. The

reality is, with respect to privacy, California is the leader. And that's where we look when

we're trying to find a common denominator for creating a privacy regime for an

organization.

One of the laws that I'd like to talk about is AB 1950. It became effective almost two years

ago now. And it requires a business, if you store personal information about a California

resident, you need to take reasonable security procedures and put practices in place that are

appropriate with respect to the nature of the information. The goal is to protect it from

unauthorized access or use.

If you also disclose personal information about a California resident to a third party as part

of a contract, you have to require that third party to also implement the same or similar

security procedures and practices to protect the information.

Now as John asked earlier, you're probably thinking, "My organization isn't in California.

Why would I care about this?" Once again, California has taken a very broad view of how

they choose to protect their citizens. And it applies to – the law applies to any business that

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 24

either owns or licenses personal information about a California resident, and any company

that would contract to receive personal information about a California resident. So if that

could potentially impact you, you need to look carefully at this law.

The other law, another law that I'd like to talk about quickly is California Shine the Light

law. There are a few exceptions to the law itself. But generally it requires a business, if it

discloses personal information about a California resident to a third party, and the business

knows, or reasonably should know – so again it's not the actual standard – that the third

party would use that personal information for direct marketing standards. What you get is a

right for the California resident to request and receive details of how that information was

shared. So this gives an affirmative right to residents of California who feel a though their

personal information may have been used in a direct-marketing aspect. And you'll need to

comply with that as well.

You'll note that SB 27, Shine the Light, does not address legal requirements for disclosure of

information. You would look to other laws with respect to that. This focuses solely on

giving consumers the right to know how their information was shared and by whom.

So again, we come back to the same question, "Why do I care if my organization isn't in

California?" If you are a business that has an established business relationship with a

customer who is a California resident, and you meet other requirements of the law, then this

law will apply to you.

Now it's important to note that, when you think of a business relationship and you think of

some of our civil procedures classes eons ago, you might be looking for some sort of nexus,

Moderator: Jessica Wenzell 11-14-06/10:30 a.m. CT

Confirmation # 61754126

Page 25

things like that. A business relationship here does not mean that anything has been

consummated. It simply means that something has been contemplated. So basically if you

collect information about a California resident, you'll be caught up under the law.

Here's my favorite twist for the presentation today. This is not to be confused with COPPA

that we discussed at the Federal level. But California, although they're very creative, failed to

really come up with a great distinguishing name for their online privacy protection act. So in

parenthesis you'll see that people refer to it as the California OPPA Law. So we'll just call it

OPPA.

Basically, we need to look at who it affects. It affects people like the Federal (COPELA),

who operate commercial Web sites or online services, if you collect any personally

identifiable information on any consumer residing in California – this is regardless of age.

So if you collect that information, you are again subject to the law.

So what's the practice tip on this? What do you need to do? Well what you want to do if

you operate the commercial Web site or an online service, you need to do two things. First,

you conspicuously post a privacy policy and you comply with the terms of that policy.

Now the second aspect of that probably seems fairly self-evident. I can't tell you how many

times I've counseled clients with respect to developing a privacy policy for them. We've

talked about it at great length with not only legal, but people in marketing, people on the

business side, people on all aspects of the company. They put the agreed-upon privacy

policy in place. And a couple of years later, someone comes back to me to discuss it. And

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 26

when we engage in any level of an audit, then all of a sudden we're finding out that they in

fact didn't comply with what they stated in their privacy policy.

This would not only run you into problems with California. It will also run you into

problems with the FTC. So that's something to consider as you're – even if you have only

one take-away from today, is making sure that not only do you post your privacy policy, but

you comply with whatever your stating. As I tell clients all the time, if you tell me that for

every bit of information you want to collect, you want to sell, rent it or otherwise get money

for it from any third party that will pay for it, if that's your business operation, that's OK.

We need to – assuming that it's not financial, or health or children's information, we just

need to put consumers on notice so that when they use your Web site they use it knowing

that the information that they're giving will be used in that way.

And I think that, that takes people by surprise because I think the tendency oftentimes is to

try to minimize the uses. You want to be very forthright with your uses and whatever you

say that you're going to do in your policy.

Now the policy itself must contain a few aspects. You need to describe the type of

information you're collecting, if you're going to share it with third parties, even if you may

share it with third parties. May is usually the way that we suggest you write your policy so

that it gives you flexibility. You want to describe the process for a user to review the

information that you've collected about them, if you have such a process, the way that you'll

go about communicating any material changes to the policy itself and the effective date of

the policy.

Moderator: Jessica Wenzell 11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 27

Now this lines up somewhat with the FTC's pronouncements on their information

principles. What you don't see here is the FTC also suggests that you have a security piece

to your privacy policy. And that would describe the type of security that you utilize to

protect and safeguard information. Based on what John suggested earlier, you don't want to

make promises that you can't keep. And you don't need to be overly specific in your privacy

policy. But simply discussing the level of security, or type of security in many instances

would be sufficient. So that's one aspect that you would want to discuss in your privacy

policy to be compliant, not only at the California level, but also at the FTC Federal level.

I do want to take a moment to remind people that we've talked about (GLIBA), COPPA,

HIPAA, FERPA. So those are the Federal level privacy laws. Unlike other countries, we

don't have an over-arching privacy law that would cover personal information. John's going

to talk about other countries in just a moment. But what the FTC has come up with again

are the fair information principles. They are suggestions for best practices as to how to

structure your privacy policy and your practices surrounding the collection of information.

And while the FTC doesn't have a law to hang its hat on, oftentimes it will use SEC 5 under

Unfair and Deceptive Trade Practices to go after an organization, particularly if it's a

somewhat egregious departure from their own privacy policies. So keep that in mind, that

while there isn't a law, you still have a lot of best practices out there that are wise to follow.

Now what does conspicuously post mean? It basically means several – there's several ways to

look at it. Posting it on the home page or the first significant page, using icons that are

distinguishing in character, using text links, functional hyperlinks, those are ways that you

can distinguish and note that you have a privacy policy.

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 28

Now there are some remedies and penalties that go along with this. The operator will have

a 30-day grace period once it's notified that it is not compliant in terms of posting the

privacy policy. And you can be subject to the law if you fail to comply, either in a knowingly

or willfully way or negligently and materially. So again, something to think about in terms

of the reach of California Law.

As John said about the data security laws, a recent check, as recent as last week, showed that

none of the three laws that I've just discussed have also been tested in any substantive way.

So we expect that there will be case law on those, particularly with respect to application

outside of California. But those battles are coming, and we certainly don't want your

organization to be at the front of that battle.

Now with that, I'm going to turn it back over to John to talk about privacy outside the U.S.

John Nicholson: Thanks, Colleen.

As Colleen mentioned, the U.S. is not the only country with privacy laws. And other

countries have been very active in this area as well. The most consistent model comes from

the European Union.

And I'm attempting to advance this slide. But I could say, "Next slide please." Thank you.

The European Union Data Protection Act was enacted by the European Parliament, and

covers all personally identifiable information in Europe. It does not specify by industry like

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 29

(GLIBA) or HIPAA does. But it's implemented by countries on a county-by-country basis.

So there are significant variations from country-by-country.

The UK is generally considered to be one of the most laissez-faire or lax in its enforcement.

Whereas countries like Spain, Germany and the Netherlands are the most stringent. The

philosophy behind European privacy law is very different from the U.S. philosophy. It is an

opt-in philosophy where you must affirmatively give permission for your information to be

used, rather than an opt-out philosophy. If your organization extends across international

boundaries and particularly into Europe, and you intend to access any personally identifiable

information that comes from a European, you should consult an expert in this area.

And international data privacy is a subject for another conversation. We just wanted to let

you know that it was a risk that was out there and something to be considered. Most other

countries outside the U.S. have followed the EU model. There are a few exceptions. Canada

has taken sort of a comprise approach between the two. But again, it's like state data-breach

laws, it's an area where the laws are frequently mutually exclusive. They contradict each

other, and they can be a minefield for the unwary.

With that, we'd like to conclude our presentation. And there are a few questions that we

received. The first of which was a question regarding determining whether a covered – or

whether a company is a covered entity under HIPAA. And I'll be placing a link to the

Health and Human Services Web site into the question page. And there we go. If you want

to – hopefully that worked. If you want to determine whether or not your entity is a covered

entity for self-insurance purposes, the link that came up – I hope is coming up soon – for

CMS – if not I'll try it again. But the Web site is www.cms.hhs.gov. And from there you

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 30

can find decision tools to determine whether or not a self-insured business is a covered

entity.

Colleen Vossler: John, I'd like to jump in for a minute and make sure we have time for another

question that came in. One of the questions was whether or not an individual entity is

covered under COPPA. And I do realize that I was moving rather quickly through COPPA.

That is a presentation that we could, in terms of really covering it in any significant way, we

could spend the better part of a day on that to really prepare organizations.

Something to keep in mind – and this is not only for the individual who asked the question,

but for everyone. The example that was given is if you have a Web site that's fairly, clearly

aimed at adults – for example, career oriented – what duty is there to find out if children are

accessing it?

It's one thing for a child to access a Web site. With respect to a child's sharing information,

if you are not targeted at children, and you don't have any aspect of your particular Web site

that would indicate to you that a child would be using it, such as the birth date box – and

remember I gave you three different ways that you can determine whether or not someone is,

in fact, under the age of 13. So if you're not collecting that information, and some 12-year-

old signs up for a career-oriented Web site, but you have no way of knowing that, the FTC is

hard pressed to come after you. They may still knock on your door. You may have to

answer some questions. But in that instance, for a general-audience site without a children's

portion, and where there's no actual or should-have-known-type knowledge with respect to a

birth date, you're basically OK and will not need to comply with COPPA.

Moderator: Jessica Wenzell

11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 31

John Nicholson: With that, I'd like to address one last question, since we're almost out of time.

"What are the prospects in 2007 for Federal breach law, given the recent changes in the

House and Senate?" This is something that several Senators and newly elected

Representatives have expressed as a desire. However, this has been a desire at the Federal

level for several years. There is probably more of a chance that something might happen this

year. But with Federal law, the problem is always the sausage that comes out the other end

of the tube. And the best example of that is the Canned Spam Act, which is not a raging

success. So even if we do get a Federal breach law, it may not be what people necessarily

want or would like. But there are probably better chances for it this year then any time in

the past.

(Jessica Wenzell): So with that happy note, unfortunately we're out of time. For those of you who

asked questions and we didn't get to them – and there are a couple of them – what we'll do

is, we will answer the questions off line. And the archive of the Webcast that goes on to the

ACC Web site will include the answers to those questions.

So thank you all for attending today's Web cast. We hope it was informative and not

terribly overwhelming, as often the review of privacy laws is. Just a reminder that w would

appreciate your completion of the Webcast evaluation found in the links box on the left-

hand side of the screen.

I want to thank the ACC Corporate and Securities Committee for sponsoring the Webcast,

and Pillsbury Winthrop Shaw Pittman for then participation.

Moderator: Jessica Wenzell 11-14-06/10:30 a.m. CT Confirmation # 61754126

Page 32

If you'd like more information on the ACC Corporate and Securities Committee, you can

contact (Jacqueline Winley), whose information is on the slide you're looking at now. And

going to the Pillsbury Web site is in the links box on the left-hand side.

So thank you so much.

END